Message Text

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INFO OCT-01 EUR-12 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 PM-04 NSC-05 SP-02 SS-15 /059 W

-----191025Z 114748 /13

R 181630Z MAR 77
FM USMISSION USBERLIN
TO AMEMBASSY BONN
INFO SECSTATE WASHDC 4246
AMEMBASSY BERLIN UNN
AMEMBASSY LONDON
AMEMBASSY PARIS
USMISSION NATO

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E.O.11652: GDS

TAGS: PGOV, EAIR, PFOR, WB, UK, FR, US, UR

SUBJECT: CORRIDOR CLEARANCE FOR GOODYEAR ARISHIP

REF: (A) BONN 4651, (B) BONN 3965, (C) 76 BONN 4547, (D) RANDOLPH/WIDDECOMBE LTR, 2/4/77

- 1. SUMMARY: WE BELIEVE BRITISH REASONS FOR WITH-DRAWING CLEARANCE FOR AIRSHIP FLIGHT TO BERLIN ARE INVLALID. MISSION RECOMMENDS EMBASSY BONN BE AUTHORIZED TO CONTINUE SEEK BRITISH APPROVAL FOR FLIGHT. END SUMMARY.
- 2. WE THINK ISSUES RAISED BY BRITISH IN WITH-DRAWING CORRIDOR CLEARANCE FOR THE GOODYEAR AIR-SHIP "EUROPA" (REF A) ARE INVALID. BASIC FOUR-POWER REGULATION FOR FLIGHTS IN CORRIDORS AND BERLIN CONTROL ZONE (DAIR/P(45)71 SECOND REVISE) SPECIFICALLY PROVIDES FOR AIRSHIPS UNDER RIGHT-OF-WAY RULES. THEREFORE, IT WAS LEARLY ENVISAGES AT TIME THAT REGULATIONS WAS APPROVED CONFIDENTIAL

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AIRSHIPS MIGHT FIND THEIR WAY TO BERLIN FROM TIME TO TIME. THUS, AS EMBASSY HAS NOTED (REF B), WE HAVE FIRM LEGAL BASIS TO JUSTIFY FLIGHT OF US AIRSHIP TO BERLIN.

3. WITH RESPECT TO BRITISH CONTENTION THAT TRIP IS "NINETY PERCENT ADVERTISIN", AS NOTED IN REF B, PRIMARY PURPOSE OF FLIGHT IS CALIBRATION OF

ANTENNAS FOR GERMAN TELEVISION STATION (SFB) IN BERLIN. AIRSHIP "EUROPA" HAS ALREADY PERFORMED THIS SERVICE FOR TV STATIONS ELSEWHERE IN EUROPE, INCLUDING FRG, AND IS THEREFORE A FAMILIAR SIGHT OVER MAJOR EUROPEAN CITIES. BRITISH SUGGESTION THAT AIRSHIP WOULD AROUSE SUSPICION IT MIGHT BE ON "RECONNAISSANCE" FLIGHT IS VINTAGE 1916. BRITISH SHOULD KNOW (SOVIETS CERTAINLY DO) TAHT SLOW-FLYING ARRCRAFT ARE NO LONGER NEEDED TO CONDUCT HIGH QUALITY AERIAL SURVEILLANCE AND PHOTOGRAPH. (THERE ARE MORE THAN 70,000 ALLIED FLIGHTS A YEAR THROUGH CORRIDORS WHICH EQUALLY COULD BE ACCUSED OF CONDUCTING "RECONNAISSANCE".)

4. BRITISH ASSERTION THAT FLIGH PURPOSE IS "NINETY PERCENT ADVERTISING" MAY BE REFLECTION OF THEIR LONG-STANDING OPPOSITION TO THE USE OF THE BCZ FOR REVENUE FLIGHTSS (REF C). BRITISH OFTEN CONSIDER REVENUE FLIGHTS IN BERLIN CONTROL ZONE DETRIMENTAL TO THEIR OWN NATIONAL ECONOMIC INTEREST. FOR EXAMPLE, WHEN PANAM HAD CHARTERED (IN 1975) AN AIRCRAFT TO LOCAL BREWERY FOR HALF-HOUR SIGHT-SEEING FLIGHT IN BCZ WHICH WAS REWARD TO BREWERY EMPLOYEES FOR GOOD PERFORMANCE, BRITISH OPPOSED THE FLIGHT. ALTHOUGH THEY SUBSEQUENTLY RELENTED AND FLIGHT TOOK PLACE, BRITISH SINCE HAVE USED THEIR "ECONOMIC AUTHORTIY" TO BLOCK SIMILAR FLIGHTS. THIS ECONOMIC AUTHORITY, S DESCRIBED IN REF C, IS ONE OF TWO PRINCIPAL ELEMENTS OF CAA CONFIDENTIAL

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CLEARANCE, OTHER BEING AUTHORITY TO OPERATE WITHIN BCZ AND CORRIDORS. ECONOMIC AUTHORITY IS ESSENTIALLY AND ECONOMIC PERMIT GRANTING LIFT-OFF RIGHTS FROM WESTERN SECTORS OF BERLIN. WHILE THIS ECONOMIC AUTHORITY HAS BEEN USED IN PAST BY ONE OR ANOTHER OF ALLIES TO DEFEND THEIR COMMERCIAL INTERESTS OR POLITICAL VIEWPOINT, WE THINK USE BY BRITISH IN PRESENT CASE IS UNFAIR AND INVALID.

5. AFTER MISSION RECEIVED NOTIFICATION OF CAA
APPROVAL OF AIRSHIP FLIGHT (REF D), BERLIN AERONAUTICS
UNIT, IN COORDINATION WITH SNEAT, MADE ARRANGEMENTS
FOR SHIPMENT TO BERLIN OF GROUND SUPPORT EQUIPMEN.
LIAISON WITH SENAT, AS WELL AS INVOLVEMENT WITH
GERMAN TV STATION, INEVITABLY LED TO CONSIDERABLE
PUBLICITY IN ALL MEDIA ABOUT PROSPECTIVE VISIT TO
BERLIN BY AIRSHIP "EUROPA". CONSIDERING THIS
EXTENSIVE MEDIA COVERAGE, AND FACT THAT GOODYEAR
AND SFB HAVE ALREADY AGREED FOR CRUISE OVER WEST BERLIN OFR

JOURNALISTS, ALLIES WOULD LOOK FOOLISH
IF AT THIS POINT THERE IS WITHDRAWAL OF "EUROPA"
FLIGHT CLEARANCE. WE DOUBT THAT WE COULD
PREVENT LEAKS TO MEDIA OVER REASON FOR WITHDRAWAL
WHICH WOULD RESULT IN UNDESIRABLE PUBLIC DISCUSSION
OF ALLIED DISPUTE. FURTHERMORE, IT INEVITALBY WILL BE
SUGGESTED THATALLIES WERE BACKING DOWN RATHER
THAN FACING POSSIBLE GDR OR SOVIET CRIICISM.

6. MISSION THEREFORE RECOMMENDS THAT DEPARTMENT AUTHORIZE EMBASSY BONN TO GO BACK TO BRITISH AND SEEK, ON BASIS OF FOREGOING ARGUMENTS, TO OBTAIN PERMISSION FOR "EUROPA" FLIGHT. IN DSCUSSING MATTER WITH BRITISH IT SHOULD BE EMPHASIZED THAT AIRSHIP WILL NOT OVERFLY EAST BERLIN. GEORGE

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Message Attributes

Automatic Decaptioning: X

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: COMMERCIAL AIRCRAFT, FLIGHT CLEARANCES, BERLIN AIR ACCESS

Control Number: n/a

Copy: SINGLE Sent Date: 18-Mar-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am

Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event:

Disposition Event:
Disposition Reason:
Disposition Remarks:
Document Number: 1977USBERL00782
Document Source: CORE

Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: GS

Errors: N/A **Expiration:**

Film Number: D770129-1148

Format: TEL From: USBERLIN Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19770343/aaaablld.tel

Line Count: 130 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: dba15cb5-c288-dd11-92da-001cc4696bcc

Office: ACTION EB

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 3
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 77 BONN 4651, 77 BONN 3965, 76 BONN 4547

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 04-Feb-2005 12:00:00 am Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3060523 Secure: OPEN Status: NATIVE

Subject: CORRIDOR CLEARANCE FOR GOODYEAR ARISHIP

TAGS: PGOV, EAIR, PFOR, WB, UK, FR, US, UR, GOODYEAR TIRE CO

To: BONN Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/dba15cb5-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009